工业和信息化部关于开展增值电信业务扩大对外开放试点工作的通告

工信部通信函〔2024〕107号

为贯彻落实党的二十大精神和中央经济工作会议部署，推进高水平对外开放，主动对接国际高标准经贸规则，持续优化外资营商环境，服务构建新发展格局，工业和信息化部决定开展增值电信业务扩大对外开放试点工作。有关事项通告如下：

In order to implement the spirit of the 20th CPC National Congress and the deployment of the Central Economic Work Conference, to promote a high level of opening up, to take the initiative to dock the international high-standard economic and trade rules, to continue to optimize the business environment for foreign investment, and to serve the construction of a new pattern of development, The MIIT has decided to carry out a pilot project for expanding the opening-up of value-added telecommunication services. The relevant matters are notified as follows:

一、在北京市服务业扩大开放综合示范区、上海自由贸易试验区临港新片区及社会主义现代化建设引领区、海南自由贸易港、深圳中国特色社会主义先行示范区率先开展试点。四地所属省（直辖市）人民政府负责根据《增值电信业务扩大对外开放试点方案》（详见附件）组织制定试点实施方案。工业和信息化部负责组织对四地试点实施方案和实施条件等开展评估论证，并作出批复。

Pilot projects will be carried out first in the Beijing Comprehensive Demonstration Zone for the Expansion and Opening Up of the Service Industry, the Lingang New Area of the Shanghai Pilot Free Trade Zone and the Leading Area for Socialist Modernization Construction, the Hainan Free Trade Port, and the Shenzhen Pilot Demonstration Zone of Socialism with Chinese Characteristics. The people's governments of the provinces (municipalities directly under the central government) to which the four places belong are responsible for organizing and formulating the

pilot implementation plan in accordance with **THE PILOT PROGRAM FOR THE EXPANSION OF OPENING-UP OF VALUE-ADDED TELECOMMUNICATIONS BUSINESSES.** The MIIT is responsible for organizing the assessment and demonstration of the pilot implementation plan and implementation conditions of the four places, and making approval.

二、在获批开展试点的地区取消互联网数据中心（IDC）、内容分发网络（CDN）、互联网接入服务（ISP）、在线数据处理与交易处理，以及信息服务中信息发布平台和递送服务（互联网新闻信息、网络出版、网络视听、互联网文化经营除外）、信息保护和处理服务业务的外资股比限制。

In the regions approved for pilot projects, foreign investment restrictions on value-added telecommunications services including Internet Data Centers (IDC), Content Delivery Networks (CDN), Internet Service Providers (ISP), online data processing and transaction processing, as well as information services excluding Internet news information, online publishing, online audio-visual, and Internet cultural operations, information protection, and processing services will be lifted.

三、拟在试点地区开展前述增值电信业务的外商投资电信企业，应按照相关规定向工业和信息化部申请取得电信业务经营试点批复，并在电信业务经营活动中遵守相关法律法规及试点批复的规定，接受、配合电信管理机构及有关主管部门的监督管理。

Foreign-invested telecommunication enterprises that intend to carry out the aforementioned value-added telecommunication business in the pilot area shall, in accordance with the relevant provisions, apply to The MIIT for obtaining the approval for the pilot operation of telecommunication business, comply with the relevant laws and regulations and the provisions of the approval for the pilot operation of telecommunication business, and accept and cooperate with the supervision and

management of the telecommunication regulatory bodies and the relevant competent authorities.

四、工业和信息化部组织开展试点实施情况评估，及时总结试点的先进经验、模式、典型案例等并宣传推广。

The MIIT will organize the evaluation of the pilot implementation situation, promptly summarize the advanced experience, models, and typical cases of the pilot, and promote them.

五、根据试点实施情况，适时扩大试点地区范围，有关事项另行通告。

According to the implementation of the pilot, the scope of the pilot areas will be expanded in a timely manner, and relevant matters will be announced separately.

增值电信业务扩大对外开放试点方案

THE PILOT PROGRAM FOR THE EXPANSION OF OPENING-UP

OF VALUE-ADDED TELECOMMUNICATIONS BUSINESSES

一、试点目标 Pilot Objectives

通过试点扩大电信领域对外开放，推动优化外商投资环境，丰富电信市场供给，激发市场主体活力，提升行业服务水平，深入参与国际合作，形成立体化制度和安全监管体系，促进信息通信业高质量发展，形成可复制可推广的经验和模式，服务构建新发展格局。

The pilot aims to expand the opening-up of the telecommunications sector, promote the optimization of the foreign investment environment, enrich the supply of telecommunications markets, stimulate the vitality of market entities, enhance industry service levels, actively participate in international cooperation, establish a comprehensive institutional and security supervision system, promote high-quality development of the information and communication industry, form replicable and scalable experiences and models, and serve the construction of a new development pattern.

二、试点内容 Pilot Content

（一）试点开放业务 Pilot Opening of Business

在获批开展试点的地区取消互联网数据中心（IDC）、内容分发网络（CDN）、互联网接入服务（ISP）、在线数据处理与交易处理，以及信息服务中信息发布平台和递送服务（互联网新闻信息、网络出版、网络视听、互联网文化经营除外）、信息保护和处理服务业务的外资股比限制。

In the areas approved for pilot projects, restrictions on foreign shareholding in Internet data centers (IDCs), content delivery networks (CDNs), Internet service providers (ISPs), online data processing and transaction processing, and information services including information publishing platforms and delivery services (excluding Internet news information, online publishing, online audiovisuals, and Internet cultural operations), information protection and processing services will be lifted.

（二）业务经营要求 Business Operation Requirements

试点开放业务经营主体注册地、服务设施（含租用、购买等设施）放置地须在同一试点区域内，不得购买、租用本试点区域外 CDN 等设施开展加速服务。ISP 业务服务范围仅限本试点区域，且需通过基础电信企业互联网接入设备对用户提供互联网接入服务；其他业务服务范围可面向全国。

The registered location of the pilot business operator and the location of service facilities (including rental, purchase, etc.) must be within the same pilot area. CDN facilities outside this pilot area cannot be purchased or leased for acceleration services. The service scope of ISP business is limited to the pilot area and must provide Internet access services to users through the Internet access equipment of basic telecommunications enterprises. Other business services can be nationwide.

二、试点地区的申报条件及评估程序
Declaration Conditions and Evaluation Procedures for Pilot Areas
（一）申报条件 Declaration Conditions

试点地区需在开放创新方面具有一定制度优势，信息通信产业发展基础良好、潜力较大，吸引外商投资制度健全，安全监管保障能力到位，试点示范经验丰富。试点地区需牢固树立系统观念，统筹发展与安全，结合自身定位和发展需求，给予必要的机制和资源保障，支持所在地通信管理局做好增值电信业务扩大对外开

放服务管理，健全完善安全监管保障体系，取得更多可复制可推广的经验，更好为电信业务开放创新发展发挥引领示范作用。

Pilot areas should have certain institutional advantages in terms of openness and innovation, a good foundation and great potential for the development of the information and communication industry, sound systems to attract foreign investment, adequate security supervision and guarantee capabilities, and rich experience in pilot demonstrations. Pilot areas should firmly establish a systemic view, coordinate development and security, combine their own positioning and development needs, provide necessary mechanisms and resource guarantees, support local communication management bureaus in expanding the opening-up of value-added telecommunications services, establish and improve security supervision and guarantee systems, obtain more replicable and scalable experiences, and better play a leading and demonstrative role in the innovation and development of telecommunications business openness.

（二）评估程序 Evaluation Procedures

拟开展试点的地区所在省级人民政府，根据自身实际提出试点实施方案并报工业和信息化部。工业和信息化部商有关部门组织开展专家评估论证，调研核查安全监管保障体系等，对符合条件的地区作出同意开展试点的批复。

The provincial government where the pilot area is located will propose a pilot implementation plan based on its own situation and report it to The MIIT. MIIT, together with relevant departments, will organize expert evaluations, conduct research and verification on security supervision and guarantee systems, and issue approvals for pilot projects in areas that meet the conditions.

四、试点退出机制 Pilot Exit Mechanism

试点地区如存在企业违法违规等问题频发、风险集中、安全监管条件难以保障等情况，工业和信息化部可商相关部门视情缩减其试点业务范围，对情节严重的可提前终止试点。退出试点的地区应组织相关企业按照相关法律法规维护消费者合法权益，妥善处理存量用户迁转、退网等善后工作。

If pilot areas experience frequent corporate violations, concentrated risks, or difficulties in ensuring security supervision conditions, MIIT may, in consultation with relevant departments, reduce the scope of their pilot business activities according to the situation, and may terminate the pilot project ahead of schedule for serious circumstances. Pilot-exiting areas should organize relevant companies to protect consumers' legitimate rights and interests in accordance with relevant laws and regulations, and properly handle post-event work such as migration and cancellation of existing users.

五、试点保障措施 Pilot Guarantee Measures

工业和信息化部作为行业主管部门，会同相关部门开展增值电信业务试点扩大对外开放评估。各有关部门按照职责分工做好开放配套保障措施落实，强化信息交流共享和跨部门协同，防范化解安全风险。

地方通信管理局作为本地区电信管理机构，会同相关部门督促增值电信业务扩大对外开放试点企业规范运营，监督管理服务质量，建立企业信息上报和定期抽查机制，强化网络和数据安全监管能力，督促企业切实履行安全主体责任。

试点地区政府做好本地区试点企业管理和服务工作，建立健全信息共享和协调合作机制，构建双向告知、数据比对机制，将证照衔接、监管联动、执法协作等机制有效贯通，营造稳定公平透明可预期的发展环境。试点地区政府提供人员、资

金等支持保障，支持地方通信管理局加强监管人才队伍建设，升级改造互联网信息安全管理系统，建设互联网监管信息系统，为试点开放提供监管支撑。

MIIT, as the industry supervisory authority, will conduct evaluations on the expansion of opening-up of value-added telecommunications services pilots in coordination with relevant departments. All relevant departments will implement supporting guarantee measures according to their responsibilities, strengthen information exchange and sharing, cross-departmental coordination, and prevent and resolve security risks.

Local communications administrations, as local telecommunications management agencies, will supervise and urge pilot companies to operate standardized operations, supervise and manage service quality, establish mechanisms for enterprise information reporting and regular inspections, enhance network and data security supervision capabilities, and urge companies to fulfill their security responsibilities effectively.

Local governments in pilot areas will manage and serve pilot companies, establish and improve mechanisms for information sharing and coordination, establish two-way notification and data comparison mechanisms, effectively connect mechanisms such as licensing, regulatory coordination, and law enforcement cooperation, and create a stable, fair, transparent, and predictable development environment. Local governments will provide support in terms of personnel, funds, etc., support local communications administrations in strengthening the construction of regulatory talent teams, upgrading and renovating Internet information security management systems, and establishing Internet supervision information systems to provide regulatory support for pilot opening-up.

六、试点总结 Pilot Summary

试点地区政府每年定期梳理汇总试点情况及问题，报工业和信息化部。工业和信息化部会同相关部门对试点地区工作情况进行评估并予以通报，及时总结试点的先进经验、模式、典型案例等并宣传推广。

The governments of pilot areas will regularly summarize pilot situations and issues and report them to MIIT every year. MIIT, together with relevant departments, will evaluate the work situation in pilot areas, summarize advanced experiences, models, and typical cases of pilots in a timely manner, and promote and publicize them.

试点地区政府每年定期梳理汇总试点情况及问题，报工业和信息化部。工业和信息化部会同相关部门对试点地区工作情况进行评估并予以通报，及时总结试点的